



Local Development Scheme for Trafford

2010 - 2013

November 2010

LOCAL DEVELOPMENT FRAMEWORK

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Foreword

The Planning and Compulsory Purchase Act requires Councils to prepare and maintain an up-to-date list of the planning policy documents it intends to prepare. This should be set out in a Local Development Scheme (LDS). This LDS provides the starting point for the local community and stakeholders to find out about the timetable for the production of Local Development Documents.

This revised Local Development Scheme for Trafford details:

- i) A revised timetable for the adoption of the Trafford Core Strategy.
- ii) A timetable for the preparation of the Land Allocations DPD and a Carrington Area Action Plan.
- iii) An updated timetable for the production of the GM Joint Waste and Minerals DPDs.
- iv) An indication of the suite of Supplementary Planning Documents being produced to support the delivery of the Trafford Core Strategy.

1. Introduction

This Local Development Scheme (LDS) has been prepared under the requirements of the Planning Act 2008 and Planning and Compulsory Purchase Act 2004.

1a. Purpose of the Local Development Scheme

The purpose of the LDS is to set out the Council's proposals for implementing the Acts, in particular a schedule of relevant documents and a timetable for their production and review. The LDS covers a period from 2010 to 2013.

Trafford Council is responsible for preparing the Trafford Local Development Framework (LDF). When adopted the LDF will set out a spatial strategy for the Borough and comprise Development Plan Documents (DPDs) and Supplementary Planning Documents (SPDs). The Greater Manchester Joint Waste and Joint Minerals DPD's are being jointly prepared by the ten Greater Manchester Authorities will also make-up part of the Trafford LDF.

1b. Content of the Local Development Scheme

The LDS sets out the process and projected timetable for the production and adoption of all Development Plan Documents, including any which will be jointly prepared with other Authorities. It also sets out the resources available for the production of documents and the risk associated with preparation.

The LDS:

- Provides a brief description of all the development plan documents (DPDs) to be prepared and the content and geographical area to which they relate,
- Set out the timetable for producing DPDs and detail the following milestones:
 - Regulation 25 Consultation
 - Publication
 - Submission
 - Adoption

1c. Community Involvement in the Plan Preparation Process

The Council will consult the local community and all local stakeholders during the preparation of each LDF document. Full details of the public consultation arrangements to be employed by the Council are set out in the Statement of Community Involvement (SCI).

1d. Environmental Assessment/Sustainability Appraisal of the Plan

To comply with European Community Directive 2001/42/EC the Council will test the “soundness” of all the DPDs it prepares to assess their likely effect on the environment and to ensure that they reflect national and local sustainable development objectives.

Separate Sustainability Appraisal reports incorporating requirements of the Strategic Environmental Assessment Directive will be prepared and published for consultation alongside the preparation of each DPD.

1e. Programme Management

The overall management of the programme for the Local Development Framework lies with the Executive Member for Economic Growth in conjunction with the Head of Strategic Planning & Housing Services.

A Principal Planning Officer supervises the day to day implementation of the work programme. The day to day implementation of the programme is undertaken by a core team drawn from the 6 (full time equivalent) professional planning staff employed in the Strategic Planning and Developments Team. The core team will be augmented as necessary by professional staff drawn from other Service areas of the Council where development control, transport, environment, housing and other expertise.

2. Trafford Local Development Framework

The Trafford Local Development Framework guides the future development of the Borough. It details where new houses should be built; where new businesses and jobs should be located and developed; what improvement should be made to transport and community infrastructure to service new development; and the areas that should be safeguarded from development and improved for recreation and environmental reasons.

The LDF is developed within the economic, social and environmental planning context set nationally by the Government and locally by the Trafford Local Strategic Partnership and the Council.

2a. Principal Evidence Base

The LDF is prepared and reviewed using evidence drawn principally from the following data sources:

- Monitoring of changing social, economic, environmental, land use and transport conditions
- Technical studies of future social, economic, environmental, land use and transport needs
- Analysis of local public consultation responses

Monitoring survey work that is currently undertaken on a regular basis by the Council is as follows:

- New Housing Land Availability Survey – a six-monthly survey of current housing development commitments
- Employment Land Availability Survey – a six-monthly survey of current office, manufacturing industry and warehouse development commitments
- Retail Land Availability Survey – a six-monthly survey of current retail and retail warehouse development commitments
- Trafford Shopping Centres Survey – an annual “health check” survey of town and district shopping centres

A full list of supporting technical study work is available to view at:
www.trafford.gov.uk/corestrategy

In relation to environmental conditions (particularly in relation to flood risk, land contamination and air quality matters) the Council specifically will draw upon advice and information provided by the Environment Agency and other Agencies. In relation to health and safety matters that may affect land use planning, the Council specifically will draw upon advice and information provided by the Health and Safety Executive.

With regard to waste/waste management matters the Council will draw upon advice and information provided by the Greater Manchester Geological Unit (GMGU), the Greater Manchester Waste Disposal Authority and the Wigan Waste Disposal Authority and reports and statistics published by the DCLG, the Environment Agency, the Technical Advisory Body on Waste Matters and the Aggregate Working Party.

The principal evidence base utilised in the preparation of each LDF document will be specified and published in conjunction with each document that is prepared.

2b. Links to Other Strategies

The LDF will be a key component in assisting the Council to deliver the elements of its the Trafford Sustainable Community Strategy which seeks to sustain and improve the economic, social and environmental wellbeing of the Borough and its residents.

In relation to housing, employment, education, health, social inclusion and environmental protection matters the LDF will be key to the delivery of improvements to meet the needs and aspirations of the local community as they are set out in strategy and programme documents prepared by the Council.

In relation to transport matters the LDF will be key to the delivery of many of the improvements to local transport provision proposed for the Borough within The Greater Manchester Local Transport Plan.

In relation to waste treatment and disposal matters the LDF will be key to the delivery of improvements proposed within the strategy and programme documents prepared by the Greater Manchester Waste Disposal Authority.

2c. LDF Progress

The **Core Strategy** has reached an advanced stage in its preparation and it is anticipated that it will be subject to independent Examination in spring 2011 with Adoption during the summer.

Work on the **Land Allocations DPD** commenced in July 2007 and, following advice from GONW, it was deemed a procedural risk to progress with the Land Allocations DPD without a suitably advanced Core Strategy in place. As a result of this advice the timetable for the production of the Land Allocations DPD has been revised in the LDS. The new timetable details that work will recommence in 2011. A full update to the **Proposals Map** will also be undertaken as part of work on the Land Allocations DPD.

The production of a **Carrington Area Action Plan** has been introduced to this Local Development Scheme to provide the framework for the delivery of a significant mixed-use new community in this location.

The **Joint Waste Development Plan Document (JWDPD)** for Greater Manchester has reached an advanced stage in its preparation. The Issues and Options consultation was in May 2007, with further Issues and Options consultation on Built Facilities held in October 2008 and on Residual Waste Disposal to be held in March Apr 2009. Consultation on the Preferred Option was carried out in November 2009 and the final version of the Plan will be published in November 2010. Further details on the timetable for the Waste Plan are detailed in Chapter 4.

The LDS also provides a timetable for the production of the **Joint Minerals Development Plan Document**. Consultation on a Preferred Approach was undertaken in October 2010.

A suite of **Supplementary Planning Documents** is being produced to support the delivery of the Trafford Core Strategy. Further information relating to their production is detailed in Chapter 3.

2d. The Extended Unitary Development Plan

The provisions of the Planning and Compulsory Purchase Act 2004 allow for existing statutory plans and policies to be “saved” and extended until the Local Development Framework replaces them, with the agreement of the Secretary of State. Trafford has assessed the policies detailed in the Unitary Development Plan, and the full set of saved and extended Policies is detailed in the Annual Monitoring Report.

2e. Availability of Documents

All of the documents from the Local Development Framework produced by the Council will be made available in printed and electronic form. In printed form the documents will be made available for inspection and purchase from the Council offices at Trafford Town Hall in Stretford and Waterside House in Sale and for inspection at all Trafford libraries. All documentation is available to view in electronic form on the Strategic Planning and Developments pages of the Council’s web site.

3. Local Development Documents and Supplementary Planning Documents

The following section provides detail of the Local Development Framework documents to be prepared by Trafford Council between 2010 to 2013:

- Core Strategy DPD
- Land Allocations DPD
- Carrington Area Action Plan DPD
- Greater Manchester Joint Waste DPD
- Greater Manchester Joint Minerals DPD

Trafford Metropolitan Borough Council
Local Development Scheme for Trafford 2010 to 2013 (November 2010)

Development Plan Documents – 2010 – 2013.

Document	Status	Purpose	Chain of Conformity	Public participation in the preparation of a DPD (Reg. 25)	Publication (Reg. 27)	Submission (Reg. 30)	Adoption (Reg. 36)
Core Strategy	DPD	To set out the vision, core objectives and broad spatial strategy for the development of the Borough up to 2023.	PPS, TSCS	Sept 2007 – March 2010	September 2010	December 2010	August 2011
Land Allocations DPD	DPD	To set out new allocations for housing, employment and other purposes and to identify the areas to be safeguarded from development.	PPS, Core Strategy	December 2011 - December 2012	September 2013	December 2013	August 2014
Carrington Area Action Plan	DPD	To set out the site specific implications, detailed phasing and detail the delivery of key infrastructure for the future development of Carrington.	PPS, Core Strategy	December 2011 - December 2012	September 2013	December 2013	August 2014
GM Joint Waste Plan	JOINT DPD	To set out the strategic aims & objectives for waste development & provide detailed development control policies & site allocations.	PPS, Core Strategy	September 2006 – January 2010	November 2010	February 2011	Jan 2012
GM Joint Minerals Plan	JOINT DPD	To set out the strategic aims & objectives for minerals development & provide detailed development control policies & site allocations	PPS, MPS, Core Strategy	November 2009 – November 2010	July 2011	December 2011	October 2012

Key:

CS - Core Strategy
 DPD - Development Plan Document
 LTP - GM Local Transport Plan
 TSCS- Trafford Sustainable Community Strategy
 PPS - Planning Policy Statements
 SPD - Supplementary Planning Document
 MPS - Minerals Policy Statement

Supplementary Planning Documents 2010 – 2013

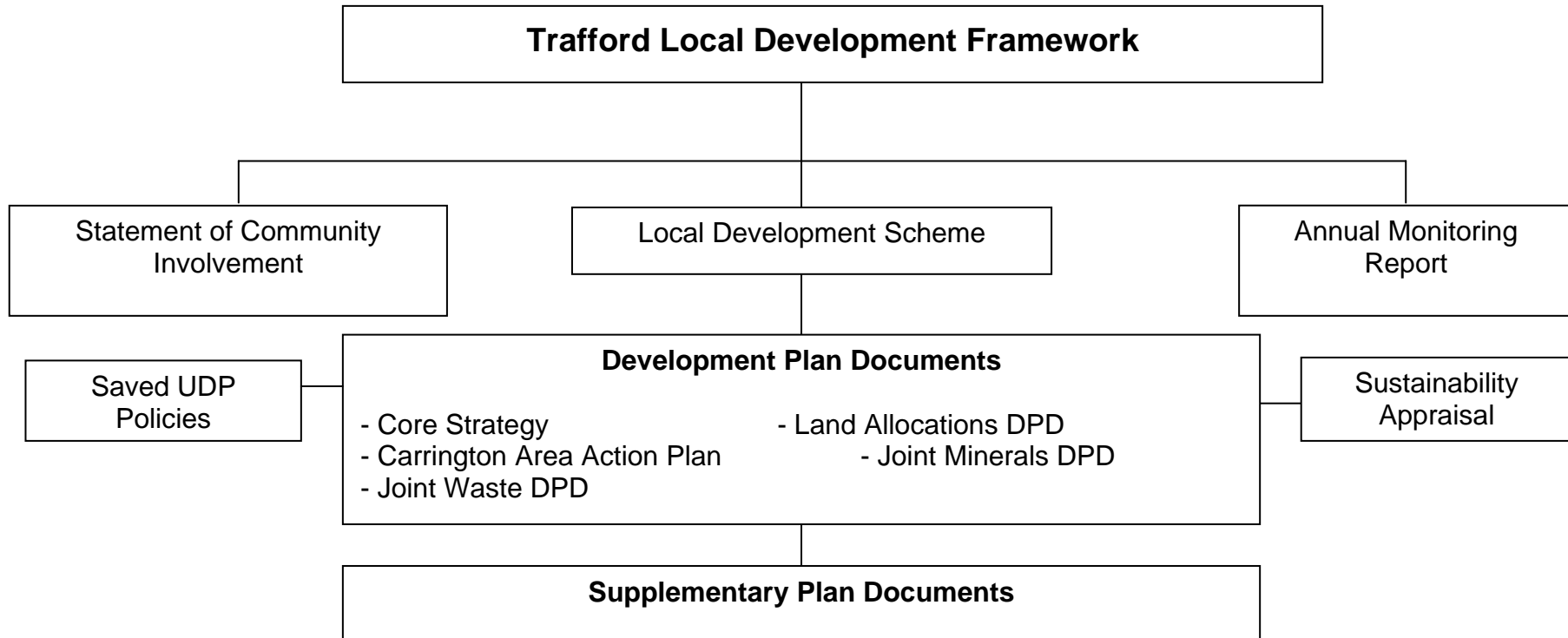
Document Title	Status	Brief Description	Chain of Conformity	Draft SPD (Reg. 18)	Adoption (Reg. 19)
Planning Obligations *	SPD	To set out the approach to planning obligations when considering planning applications for development in Trafford	PPS Core Strategy.	Feb 2011	August 2011
Developer Contributions to Highway & Public Transport Schemes *	SPD	To set out the Council's objectives & methodology for securing developer contributions to transport schemes in the borough.	PPS Core Strategy. LTP	Feb 2011	August 2011
A Guide for Designing House Alterations & Extensions	SPD	To provide up to date guidance to assist developers to bring forward acceptable proposals for the construction of house extensions.	PPS Core Strategy.	Feb 2011	August 2011
Affordable Housing *	SPD	To set out updated guidance to assist implementation of the Council's affordable housing policy.	PPS Core Strategy.	Feb 2011	August 2011
Green Infrastructure, Open Space, Sport and Recreation *	SPD	To ensure all development contributes appropriately to the provision of green infrastructure, open space, sport and recreation.	PPS Core Strategy.	Feb 2011	August 2011
Parking Standards and Design	SPD	To provide guidance as to the application of Trafford parking standards and promote good design regarding the design and layout of car parking areas.	PPS Core Strategy.	Feb 2011	August 2011
Climate Change – mitigation & adaptation *	SPD	To provide detail as to the implementation of the Council's planning policies on climate change Policy L5, Policy L7 Design and Policy L8 Planning Obligations and how lower carbon emissions should normally be met.	PPS Core Strategy.	Feb 2011	August 2011
Community Infrastructure *	SPD	To sets out the Council's objectives and justification for securing developer contributions to social infrastructure provision.	PPS Core Strategy.	Feb 2011	August 2011

Key:

CS - Core Strategy
 DPD - Development Plan Document
 LTP - GM Local Transport Plan
 TSCS- Trafford Sustainable Community Strategy
 PPS - Planning Policy Statements
 SPD - Supplementary Planning Document
 MPS - Minerals Policy Statement

*A final decision will be undertaken before Submission of the LDS to the Secretary of State relating to the opportunity to combine these individual SPD's into a single Planning Obligations SPD.

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4. Proposed Local Development Document Profiles

The following pages provide a more detailed profile of the purpose, scope and production timetable for each of the DPDs identified in the summary schedule in Chapter 3.

DOCUMENT TITLE		CORE STRATEGY
Purpose	To set the vision, core objectives and spatial strategy for the future development of the Borough.	
Coverage	Whole Borough	
Type of Document	Development Plan Document	
Conformity	Planning Policy Statements, Trafford Community Strategy	
PRODUCTION DETAILS		
Lead Service/Officer	Head of Strategic Planning and Housing Services	
Management Arrangements	LDF Steering Group	
Production Team	LDF Team	
Community/Stakeholder Involvement	Local Strategic Partnership, Neighbourhood Forums	
Document Details	<p>The Core Strategy will detail: -</p> <ul style="list-style-type: none"> i) The national and sub-regional planning context ii) The Council's vision and objectives iii) The broad spatial development strategy iv) Key strategic locations for development v) The core development policies <p>The Key Diagram will show: -</p> <ul style="list-style-type: none"> i) The key land use development proposals ii) The key transport infrastructure proposals iii) Key Locations 	
TIMETABLE		
Reg. 25	Preparation of Issues and Options	Sept 2007 – March 2010
Reg. 27	Preparation of Proposed Submission document	March – September 2010
	Publication of Proposed Submission document	September 2010
	Consultation on Proposed Submission document	September – November 2010
Reg. 28	Consideration of Consultation Responses	November 2010
Reg. 30	Submission to SoS	December 2010
Reg. 34	Hearing Sessions Open	March 2011
Reg. 36	Adoption	August 2011

DOCUMENT TITLE		LAND ALLOCATIONS DPD
Purpose	To set out new allocations for housing, employment and other purposes and to identify the areas to be safeguarded from such development for environmental or other reasons.	
Coverage	Whole Borough	
Type of Document	Development Plan Document	
Conformity	Planning Policy Statements, Core Strategy	
PRODUCTION DETAILS		
Lead Service/Officer	Head of Strategic Planning and Housing Services	
Management Arrangements	LDF Steering Group	
Production Team	LDF Team	
Community/Stakeholder Involvement	Local Strategic Partnership, Neighbourhood Forums	
Document Details	The Land Allocations DPD will include: - <ul style="list-style-type: none"> i) The areas of land allocated for development ii) Town, district and other shopping centre boundaries iii) Main employment area boundaries iv) Transport infrastructure, cycle-way and footpath improvement proposals v) The extent of the Green Belt, areas of protected open land and protected open space vi) Conservation Area and Priority Regeneration Areas vii) Flood-plain and Health and Safety Consultation Areas 	
TIMETABLE		
Reg. 25	Preparation of Issues and Options	December 2011 - December 2012
Reg. 27	Preparation of Proposed Submission document	January 2013
	Publication of Proposed Submission document	September 2013
	Consultation on Proposed Submission document	September 2013 – October 2013
Reg. 28	Consideration of Consultation Responses	October – December 2013
Reg. 30	Submission to SoS	December 2013
Reg. 36	Adoption	August 2014

DOCUMENT TITLE		CARRINGTON AREA ACTION PLAN
Purpose	To set out the site specific implications, phasing and the delivery of key infrastructure for the future development of Carrington.	
Coverage	Carrington and surrounding area.	
Type of Document	Development Plan Document	
Conformity	Planning Policy Statements, Core Strategy	
PRODUCTION DETAILS		
Lead Service/Officer	Head of Strategic Planning and Housing Services	
Management Arrangements	LDF Steering Group	
Production Team	LDF Team	
Community/Stakeholder Involvement	Local Strategic Partnership, Neighbourhood Forums	
Document Details	The Carrington Area Action Plan will detail: <ul style="list-style-type: none"> i) The Vision for the future development Carrington ii) The framework for the provision of transport, green and community infrastructure iii) The Delivery Framework iv) Key Design and Sustainability criteria v) A Land Use Development Strategy 	
TIMETABLE		
Reg. 25	Preparation of Issues and Options	December 2011 - December 2012
Reg. 27	Preparation of Proposed Submission document	January 2013
	Publication of Proposed Submission document	September 2013
	Consultation on Proposed Submission document	September 2013 – October 2013
Reg. 28	Consideration of Consultation Responses	October – December 2013
Reg. 30	Submission to SoS	December 2013
Reg. 36	Adoption	August 2014

DOCUMENT TITLE		GM JOINT WASTE PLAN
Purpose	To set out the strategic aims and objectives for waste development and provide detailed development control policies and site allocations.	
Coverage	The Greater Manchester sub-region, including Trafford Borough.	
Type of Document	Joint Development Plan Document	
Conformity	European legislation, National Planning Guidance and each of the planning authority's Core Strategy Development Plan Documents.	
PRODUCTION DETAILS		
Lead Service/Officer	The Greater Manchester Geological Unit (GMGU) on behalf of each planning authority.	
Management Arrangements	A Joint Committee has been established to act as an Executive, with responsibility for all documents. Submission and Adoption must be agreed by each planning authority's Full Council. The Joint Committee is supported by a Steering Group consisting of officers from each of the authorities as well as the two Waste Disposal Authorities.	
Production Team	GMGU is responsible for the co-ordination and management of the JWDPD, with appropriate input from the 10 GM authorities, the AGMA Policy Unit as well as Wigan and Greater Manchester Waste Disposal Authorities.	
Community/Stakeholder Involvement	Consultation on the JWDPD will be carried out in accordance with each of the planning authority's Statement of Community Involvement (SCI). To ensure conformity with the SCIs, a Consultation Strategy has been prepared which sets out detailed methods for engaging with key stakeholders.	
Document Details	The JWDPD will: i) Set out the vision and spatial objectives relating to waste for the Greater Manchester area; ii) Set out criteria based policies for the plan area; iii) Develop a framework for implementation and monitoring; iv) Detail how the authority will meet their contribution to delivering the regions waste stream; v) Plan for the provision of new capacity; and vi) Allocate sites/areas for waste management facilities.	
TIMETABLE		
Reg. 25	Preparation of Issues and Options	September 2006 – January 2010
Reg. 27	Preparation of Proposed Submission document	January 2010 – October 2010
	Publication of Proposed Submission document	November 2010
	Consultation on Proposed Submission document	November – December 2010
Reg. 28	Consideration of Consultation Responses	December 2010 – February 2011
Reg. 30	Submission to SoS	February 2011
Reg. 36	Adoption	Jan 2012

Further information relating to the development of the GM Joint Waste DPD is detailed in Appendix A.

DOCUMENT TITLE		GM JOINT MINERALS PLAN
Purpose	To set out the strategic aims and objectives for minerals development and provide detailed development control policies and site/area allocations.	
Coverage	The Greater Manchester sub-region, including Trafford Borough.	
Type of Document	Joint Development Plan Document	
Conformity	National Planning Policy Statements, Minerals Policy Statement , Core Strategy.	
PRODUCTION DETAILS		
Lead Service/Officer	The Greater Manchester Geological Unit (GMGU) on behalf of each planning authority.	
Management Arrangements	A Joint Committee has been established to act as an Executive, with responsibility for approval of the document except at publication and adoption, at which point the Minerals Plan must be agreed by each District's Full Council, with delegated approval to the Joint Committee at submission,. The Joint Committee will be supported by a Steering Group consisting of officers from each of the Districts.	
Production Team	Greater Manchester Geological Unit	
Community/Stakeholder Involvement	Consultation on the Minerals Plan is carried out in accordance with each of the District's Statement of Community Involvement (SCI). To ensure conformity with the SCIs, a Consultation Strategy has been prepared which sets out detailed methods for engaging with key stakeholders.	
Document Details	<p>The JMDPD will:</p> <ul style="list-style-type: none"> i) Set out the strategic aims and objectives relating to minerals; ii) Develop the criteria based policies and site specific allocations iii) Detail how the Planning Authorities will meet their contribution to delivering the identified needs of the region; iv) Safeguard land for minerals related storage and handling; v) Indicate areas where future working might be sustainable; vi) Identify Mineral Safeguarding Areas (MSAs); and vii) Set out broad framework for implementation and monitoring 	
TIMETABLE		
Reg. 25	Preparation of Issues and Options	November 2009 – November 2010
Reg. 27	Preparation of Proposed Submission document	December 2010 – June 2011
	Publication of Proposed Submission document	July 2011
	Consultation on Proposed Submission document	July - August 2011
Reg. 28	Consideration of Consultation Responses	September – December 2011
Reg. 30	Submission to SoS	December 2011
Reg. 36	Adoption	October 2012

5. Adopted Revised Trafford UDP – Extension of Saved Policies and Proposals

As indicated in Section 2d, the Council has submitted a proposal to “extend” all of the saved Policies and Proposals of the Revised Trafford UDP until such time as they are replaced by the new LDF documents indicated in Section 4. All of the Supplementary Planning Guidance documents linked to the “saved” Policies and Proposals of the Plan will also be retained as material considerations until such time as they are replaced by new LDF documents.

A detailed schedule indicating the extent to which each proposed LDF document replaces the “extended” saved Policies and Proposals of the Adopted Revised Trafford UDP is detailed within each DPD.

In summary: -

- i) The Core Strategy DPD will replace the general/thematic Policies of the saved UDP with a new set of broad “spatial” Policies outlining the intended regeneration, development and environmental conservation/enhancement framework for the Borough;
- ii) The Core Strategy and Land Allocations DPD will replace saved UDP Policies relating to the use and development of land with new Policies setting out detailed, site specific development/environmental conservation/enhancement proposals for the remainder of the Borough;
- iii) The GM Joint Waste DPD will replace saved UDP Waste Disposal Policies with new policies setting out detailed proposals for the management and disposal of waste;
- iv) The Planning Guidelines for House Extensions SPD will replace an existing Supplementary Planning Guidance document with updated guidance to support the Core Strategy and to compliment the newly published General Permitted Development Order (September 2008);

6. Local Development Documents that may be included in a Future Preparation Programme

Once the Core Strategy is suitably progressed a list of DPDs and SPDs will be produced to detail how the key items of the Core Strategy will be delivered. Currently it is considered that a future review of the LDS will need to include the following documents:

- Old Trafford AAP
- Trafford Wharfside AAP

7. Council Reporting Procedures

Each DPD will be reported to: -

- i) The Council Executive for decision at “preparation of Issues and Options” stage (prior to community/stakeholder consultation) and “preparation of pre-publication document” stage (prior to publication).
- ii) The Council Executive and full Council for decision at “publication” and “adoption” stage.

Each SPD will be reported to: -

- i) The Council Executive for decision at “publication of draft proposals” stage (prior to community/stakeholder consultation) and “consideration of community/stakeholder representations” stage.
- ii) The Council Executive for decision at “adoption” stage.

8. Risk Assessment

The programme of DPDs and SPDs work set out in this LDS has been drawn up within the framework of current national policy advice, current Council regeneration priorities and staff resource capacity. The ability of the Council to adhere to the programme presented, however, may be at risk if any part of this framework is subject to significant change. Whilst the preparation of this LDS is necessary and timely, it should be noted that the coalition Government has detailed its intention to publish a draft Decentralisation and Localism Bill in November 2010. This Bill is anticipated to detail changes to the statutory plan making process but is not expected to be enacted until late 2011. In the interim it is important that the preparation of the Trafford Local Development Framework continues to progress to ensure that we have an up-to-date and adopted planning framework to guide new development and provide the certainty for the development industry to invest in Trafford.

Further to the above, the remaining areas of risk to the identified programme of work and mitigation measures can be summarised as follows:

Risk	Problem	Mitigation Measure
Staff Resource Capacity	The effect of a change in the number of staff available to do the work arising either from staff turnover, long-term illness or organisational change within the Council.	It is not possible to predict when and where this will happen. The programmes for the production have been devised with sufficient allowance to mitigate this.
Programme Slippage	The production of plans within set timescales.	This progress of plans will be monitored and any slippage will be minimised by reallocating staff as necessary or appointing external consultants where there is adequate funding and if technical expertise is required.
Consultation Fatigue	The community are being consulted by many different agencies over a wide range of issues.	We will seek to minimise consultation fatigue by consulting on a number of documents at the same time.
Local Stakeholder Capacity	The effect of capacity constraints inhibiting the ability of community and local organisations to participate at	Monitoring and taking appropriate steps to ensure the effective implementation of the stakeholder consultation

Risk	Problem	Mitigation Measure
	key stages of Plan production.	arrangements are put in place.
Joint Evidence Documents	Delays to the publication of joint evidence base documents.	The production of these documents will be supported with staff resources and progress closely monitored.
Soundness of Plan Documents	The DPDs or SPDs failing the tests of soundness.	Risk will be minimised by working closely with the legal team, the Planning Advisory Service and the Planning Inspectorate at all key stages.
Capacity of the Planning Inspectorate (PINS)	The PINS will experience an increase in workload under the LDF system. There is still some uncertainty as to whether they will be able to deliver Inspectors at the appropriate times.	This risk lies outside of the control of the Council and we may have to accept some slippage of the timetable. The LDS would need to be amended accordingly.
Legal Challenge	The effect of a challenge during the independent examination process (in the form described in paragraphs 4.50 to 4.52 of PPS 12 Local Spatial Planning).	Regular consultation with the legal team, the Planning Advisory Service and the Planning Inspectorate to ensure that all LDDs are produced in a procedurally correct and timely manner. Based on robust evidence documents and consultation/engagement processes.

The risk assessment relating to the Greater Manchester Joint Waste DPD is detailed in Appendix A.

Appendix A. Greater Manchester Joint Waste Development Plan Document

Introduction

Under the provisions of the Planning and Compulsory Purchase Act 2004 agreement has been reached across the Greater Manchester sub-region by Bolton Metropolitan Borough Council, Bury Metropolitan Borough Council, Manchester City Council, Oldham Metropolitan Borough Council, Rochdale Metropolitan Borough Council, Salford City Council, Stockport Council, Tameside Metropolitan Borough Council, Trafford Metropolitan Borough Council and Wigan Metropolitan Borough Council to produce a joint waste development plan document (JWDPD) for Greater Manchester. The Greater Manchester Authorities consider that this arrangement offers the most potential for effective joint working in the production of the Waste Development Plan Document and is the preferred approach to implementing the principles of sustainable waste management for all waste streams.

Background

The area of Greater Manchester has the largest population within the North West of England, and as a consequence is the Region's largest producer of waste for all waste streams, including Municipal Solid Waste (MSW), Commercial and Industrial (C&I), Construction and Demolition Waste (C&D) and Hazardous waste. In 2004/2005, total waste arisings for Greater Manchester were estimated to be over 8 million tonnes.

Greater Manchester has traditionally relied upon landfill as its main source of waste management. Nevertheless, as a result of European legislation, Government targets, increasing waste generation, the need for improved environmental protection and rising public expectations there is a need for rapid changes in the sub-region's approach to waste management.

Sufficient landfill capacity will still be required for final residues following treatment and recovery. However, there is a recognised need to reduce our reliance on this disposal option by providing alternative waste management facilities for recycling, composting, reprocessing, treatment and disposal of waste.

Current Waste Policies and Status

The waste policies which apply to Greater Manchester are contained within each of the ten Greater Manchester authority's Unitary Development Plans (UDPs). The recently revoked Regional Spatial Strategy (RSS) also contained a number of policies relating to Minerals and Waste.

In order to provide coverage during the plan preparation period, the provision of the Planning and Compulsory Purchase Act (2004) allows for policies in UDPs to be saved for at least 3 years from the commencement of the Act, or until such time as

they are replaced by a DPD. Once the JWDPD has been adopted it will be integrated into the LDF of each of the ten local authorities and will replace the waste policies contained within the UDP. The document will then provide the basis for the provision of new waste management facilities across Greater Manchester.

Arrangements for Production

Organisational Lead

Work on the JWDPD will be co-ordinated and managed by the Greater Manchester Geological Unit (GMGU) on behalf of each planning authority.

Political Management

A Joint Committee has been established to act as an Executive, with responsibility for all documents except those prepared for submission and adoption which must be agreed by each planning authority's Full Council. The Joint Committee will be supported by a Steering Group consisting of officers from each of the authorities as well as the two Waste Disposal Authorities.

Resources

GMGU will have responsibility for co-ordinating and managing the JWDPD preparation, also drawing on contributions from each of the ten Greater Manchester authorities, the Association of Greater Manchester Authorities (AGMA) Policy Unit as well as Wigan and Greater Manchester Waste Disposal Authorities. Additional consultancy support will also be required to assist the work carried out by GMGU.

Staff resources are specifically referred to in the risk assessment of the JWDPD's production below. Staff turnover, absence, and the inability to recruit are key risks that could leave the team under resourced. Progress on document preparation will be monitored against the timetables set out in this LDS timetable and appropriate action will be taken if significant slippage occurs.

Community & Stakeholder Involvement

Consultation on the JWDPD will be carried out in accordance with each of the planning authority's Statement of Community Involvement (SCI). To ensure conformity with the SCIs, a Consultation Strategy has been prepared which sets out detailed methods for engaging with key stakeholders.

Monitoring

Annual monitoring will be carried out by GMGU, as they are the most appropriate body to undertake this work. A report will be produced and this will be incorporated into each authority's AMR. The report will contain details on the progress of the JWDPD, and make any necessary amendments to the LDS timetable. Monitoring of the JWDPD will be carried out in accordance with each of the 10 Greater Manchester Authorities and the Regulations.

Additional Information for the Production of the JWDPD

Evidence Base

The following documents represent the main existing evidence base for the JWDPD:

- The Municipal Waste Management Strategy for Greater Manchester (2006)
- Wigan's Municipal Solid Waste Management Strategy (2006)
- Reports and Statistics of the Environment Agency (annual)
- Reports and Statistics of the Regional Technical Advisory Body on Waste Matters, and the Regional Waste Strategy (September 2004)
- Reports and Statistics of the Regional Aggregate Working Party (annual)
- Joint Waste Development Plan Document for Greater Manchester – Needs Assessment Report (December 2007)
- ODPM Survey on Arisings of Construction, Demolition and Excavation Waste (2003) (Symonds Report).

Risk Assessment

Every effort will be made to ensure that the programme set out for the JWDPD will be fulfilled; nevertheless there are clearly various risks which could potentially impact upon the ability to adhere to this timetable. The following table identifies these possible risks, the problems that could ensue and the mitigation measures that might be taken to minimise their effect on the timetable.

Risk	Problem	Mitigation Measure
Programme slippage	Key milestones may not be met, delaying the delivery of the JWDPD	GMGU have identified the resource requirements of producing the plan and have recruited staff to assist with this. In addition, consultants have been contracted to ensure delivery of key documents required for the preparation of the JWDPD.
Staff absence / turnover	May leave the JWDPD under resourced and delay production	It is difficult to account for this risk. Staff will be drawn from the planning team within GMGU. Allocation of responsibility across the planning team should ensure consistency in the absence/loss of a member of staff. The effect of vacancies in the project team will be minimised by striving to ensure a quick replacement. Furthermore, Urban Vision has a team of policy planners who could be drawn upon to fill any capacity gaps that arise. Nevertheless, there is a recognised difficulty in recruiting experienced waste planners; consequently emphasis may be placed on experience and knowledge of the development plan

Risk	Problem	Mitigation Measure
		system.
Political delay	Due to the unique nature of the production arrangement of this JWDPD, it is required to gain approval at key stages through the 10 authorities. There is the risk that key dates may not be met due to timings of Full Council meetings.	The Joint Committee and the JWDPD Steering Group have been established to ensure that political commitment from each authority is gained from the outset and to raise the importance of meeting key dates for council approval.
One or more authorities withdraws from the joint working arrangements	An authority may choose to withdraw from the arrangements to produce the JWDPD due to a change of circumstances or as a consequence of disagreements occurring regarding plan production.	Every effort will be made to maintain good working relations throughout plan production. However, where an authority chooses to withdraw from joint working arrangements, the established Local Agreement allows the remaining authorities to reserve the right to continue to work together to develop a JWDPD for the remaining sub-region area.
Capacity of the Planning Inspectorate	The resourcing of this body is outside of our control.	This timetable and correspondence and meetings with the Planning Inspectorate should ensure that they are fully aware of the programme for the JWDPD.
Further changes to the planning system	Delay due to changes in plan-making requirements / procedures.	It is not possible to plan for further changes to the planning system. However, GMGU will endeavour to deal with new requirements with minimum disruption to the timetable.
Length of the independent examination	Although PINs have issued suggested timings for the post-submission stage of DPD production it is recognised that it may be difficult to precisely quantify the length of the examination process.	GMGU will endeavour to minimise the volume of issues to be resolved at examination, through ensuring the JWDPD is founded upon wide pre-submission consultation and a robust and credible evidence base.
DPD found to be unsound / legal challenge	Significant amendments would need to be made to the timetable if the JWDPD was found to be unsound.	The risk of the JWDPD being found to be unsound or subject of a legal challenge will be minimised by working closely with the Government Office for the North West to ensure that the chain of conformity is achieved and correct procedures followed. Every effort will also be made to ensure that the JWDPD is realistic, able to be implemented, founded upon a robust and credible evidence base and takes appropriate account of the views of local communities and others with a stake in the area.